



### The European Union (EU)-Somalia Cooperation: Areas, Achievements, Challenges and Opportunities

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### **ABSTRACT**

This study focuses on the European Union (EU)-Somalia cooperation: areas, achievements, challenges and opportunities. The main aim of the stud is to provide a comprehensive assessment of the areas, achievements, challenges, and opportunities of the European Union-Somalia cooperation. The study employed qualitative research approach to gain clear understanding on the areas, achievements, challenges, and opportunities of the cooperation between European Union and Somalia. The researcher used an extensive documentary review tool to gather existing knowledge and insights on the European Union-Somalia cooperation. The researcher reviewed academic articles, reports, policy documents, and other relevant sources to understand the areas, achievements, challenges, and opportunities of the cooperation between European Union and Somalia. The findings of the study on areas of cooperation between European Union and Somalia which they entail: governance and institutional development, security and counterterrorism, development assistance, humanitarian aid, trade and investment, migration and displacement and regional integration; the achievements of cooperation between the European Union (EU) and Somalia entail: security and stability, humanitarian assistance, governance and state building, development resilience, political dialogue and reconciliation; the challenges hindering the effectiveness of the cooperation between the European Union (EU) and Somalia encompass: security concerns, weak institutional capacity, political fragmentation, limited infrastructure and logistical challenges, corruption and lack of transparency and humanitarian crises and natural disasters; the opportunities of the cooperation between the



European Union (EU) and Somalia entail: economic development and trade, capacity building and knowledge transfer, infrastructure development, humanitarian aid and resilience-building, peacebuilding and conflict resolution and educational skills development. The study recommended that there should be more strengthening of political dialogue, increasing financial support, enhancing capacity building, fostering economic development, strengthening security cooperation and promoting inclusive governance to promote effectiveness of the cooperation between the European Union (EU) and Somalia.

**Keywords:** European Union, Somalia, Cooperation, Areas, Achievements, Challenges, Opportunities

#### 1. INTRODUCTION

Since the toppling of Dictator Siad Barre in 1991, Somalia has been viewed by many as a failed state. The nation has suffered from violent conflict, tribal rivalries, corruption, piracy, terrorism, and humanitarian crises for more than thirty years (Hauck, 2023). Numerous foreign actions have been prompted by these challenges, which have had enormous ramifications for regional and global security and stability. One of the main donors of significant aid to Somalia is the European Union (EU) (Hauck, 2023). For many years, the European Union (EU) and Somalia have had a cooperative partnership. The EU has given Somalia significant support in a number of sectors, including development, security, and governance. The goal of the cooperation between Somalia and European Union has been to advance Somalia's reintegration into the global community while bolstering its stability and prosperity (Council of the European Union, 2023). In a strategically significant region such as Somalia, the EU acknowledged the danger of instability. Thus, the threats posed by terrorism and pirates were the primary justifications offered by the EU for aiding Somalia. In particular, piracy in the Gulf of Aden hampered the Union's main maritime commerce route to the Indian Ocean, while insecurity in Somalian waters restricted Member States' access to fisheries resources in the Western Indian Ocean. Further, a large amount of the money gained through piracy went to terrorist groups such as al-Shabaab. There was also a chance that Somalia may turn into a safe haven for these groups as a result of the unrest there (Arconada-Ledesma, 2021, pp. 3-6).



More than any other nation, Somalia is currently home to three EU Common Security and Defence Policy (CSDP) deployments. They were given mandate extensions till 2024 (Council of the European Union, 2022). However, it is uncertain what would happen with the CSDP operation in Somalia beyond 2024 since the country's biggest and most significant missions, the African Union (AU) Mission in Somalia (AMISOM) and its replacement, the African Union Transition Mission (ATMIS), will finish in the year 2024 (Dessu, 2022). Since 2007, the European Union has contributed €2.4 billion to AMISOM/ATMIS, making it the greatest donor (Council of the European Union, 2023). The EU also provides humanitarian help and finances other projects in Somalia. From 2009 to 2022, its donations have topped €4.3 billion (General Secretariat of the Council, 2023).

The partnership between the European Union and Somalia has seen many successes over the years, but it has also encountered many challenges. However, even though the studies on the cooperation between the European Union and Somalia have been done, there is still a large body of study lacking in order to fully comprehend the areas, opportunities, challenges, and achievements of the EU-Somalia cooperation. Additionally, the existing studies have primarily focused on specific aspects of the cooperation, such as security or development assistance, without providing a holistic analysis of the overall cooperation. Consequently, there is a need for a comprehensive analysis of the European Union-Somalia cooperation, taking into accounts the various areas, opportunities, challenges, and achievements of the cooperation. This is due to the fact that understanding the areas, opportunities, challenges, and achievements of the cooperation between Somalia and European Union will be crucial to policymakers and stakeholders involved in the European Union-Somalia cooperation to make informed decisions and develop strategies that can contribute to the long-term stability and development of Somalia. Therefore, this research aims to provide a comprehensive assessment of the areas, achievements, challenges, and opportunities of the European Union-Somalia cooperation. By doing so, this study seeks to contribute to the existing knowledge on the effectiveness of international cooperation in fragile states and provide valuable insights for policymakers and practitioners working in the field of international development and conflict resolution.



### 2. THE METHODOLOGY

The study employed qualitative research approach to gain clear understanding on the areas, achievements, challenges, and opportunities of the cooperation between European Union and Somalia. The researcher used an extensive documentary review tool to gather existing knowledge and insights on the European Union-Somalia cooperation. The researcher reviewed academic articles, reports, policy documents, and other relevant sources to understand the areas, achievements, challenges, and opportunities of the cooperation between European Union and Somalia. The study employed qualitative analysis methods to gain a deeper understanding of the achievements, challenges, and opportunities of the European Union-Somalia cooperation. This study conducted thematic analysis of the qualitative data collected from various sources. Qualitative analysis provided rich insights into the areas, achievements, challenges and opportunities of the cooperation between European Union and African Union.

### 3. THE FINDINGS AND DISCUSSION OF THE STUDY

The findings of the study on the comprehensive assessment of the areas, achievements, challenges, and opportunities of the European Union-Somalia cooperation entail the following:

### 3.1. THE AREAS OF COOPERATION BETWEEN THE EUROPEAN UNION (EU) AND SOMALIA

The cooperation between the European Union (EU) and Somalia encompasses a wide range of areas, with the aim of promoting stability, development, and good governance in Somalia. Some of the key areas of cooperation include:

- **1. Governance and Institutional Development.** The European Union supports efforts to strengthen governance structures in Somalia, including capacity-building for government institutions, promoting transparency and accountability, and supporting the development of legal and regulatory frameworks. This cooperation aims to improve the effectiveness and efficiency of public administration and enhance the rule of law (Hauck, V., 2023).
- **2. Security and Counterterrorism.** The European Union (EU) works closely with Somalia to address security challenges, including combating terrorism, piracy, and organized crime. This



cooperation involves capacity-building support for the Somali security forces, providing training, equipment, and logistical support. The European Union (EU) also supports initiatives to enhance border management, maritime security, and the fight against illicit arms trafficking (Hirsch, J.L., 2018).

- **3. Development Assistance.** The European Union (EU) provides significant development assistance to Somalia, focusing on areas such as education, healthcare, agriculture, and infrastructure development. This assistance aims to improve the livelihoods of the Somali people, promote economic growth, and alleviate poverty. The European Union (EU) also supports programs targeting vulnerable groups, including women, children, and internally displaced persons (IDPs) (Oksamytna, 2022; Council of the European Union, 2022)
- **4. Humanitarian Aid.** The European Union (EU) is a major donor of humanitarian aid to Somalia, providing support during times of crisis, natural disasters, and protracted conflicts. This assistance includes emergency relief, food security, access to clean water and sanitation, healthcare services, and protection for displaced populations. The European Union (EU) also supports initiatives to build resilience and promote disaster risk reduction in Somalia (Arconada-Ledesma, 2021).
- **5. Trade and Investment.** The European Union (EU) promotes trade and investment between Somalia and EU member states. This cooperation involves facilitating market access, promoting trade agreements, and supporting investment opportunities in Somalia. The EU also provides technical assistance to improve trade-related infrastructure and enhance the capacity of Somali businesses to engage in international trade (Arconada-Ledesma, 2021).
- **6. Migration and Displacement.** The European Union (EU) works closely with Somalia to address migration and displacement challenges. This cooperation includes support for the protection of refugees and migrants, addressing the root causes of irregular migration, and facilitating voluntary returns and reintegration. The European Union (EU) also assists in capacity-building for migration management and improving border control systems (European External Action Service, 2021).
- **7. Regional Integration.** The European Union (EU) supports regional integration efforts in the Horn of Africa, including initiatives that promote dialogue, cooperation, and peacebuilding. This



cooperation aims to enhance regional stability, promote economic integration, and address transnational challenges such as cross-border conflicts, terrorism, and irregular migration (Williams & Ali, 2020).

These areas of cooperation highlight the multi-faceted nature of the European Union-Somalia partnership, which seeks to address the diverse needs and challenges faced by Somalia. By working together in these areas, the European Union and Somalia strive to achieve sustainable development, peace, and prosperity in the country.

# 3.2. THE ACHIEVEMENTS OF COOPERATION BETWEEN THE EUROPEAN UNION (EU) AND SOMALIA

The cooperation between the European Union (EU) and Somalia has resulted in several achievements in various sectors which they entail the following:

- **1. Security and stability.** The EU has been actively supporting the Somali government in its efforts to enhance security and stability in the country. Through the EU Training Mission in Somalia (EUTM Somalia) and the EU Naval Force Operation Atalanta, the EU has helped to train and equip Somali security forces, counter piracy activities, and protect maritime trade routes in the region (Arconada-Ledesma, P., 2021).
- **2. Humanitarian assistance.** The EU has been a significant contributor to humanitarian aid in Somalia. It has provided substantial funding to address critical needs, such as food security, healthcare, water and sanitation, and shelter for vulnerable populations affected by conflict, drought, and displacement (Williams & Ali, 2020; European External Action Service, 2021).
- **3. Governance and state-building**. The EU has supported the Somali government's efforts in state-building and governance reforms. It has provided technical assistance, capacity building, and financial support to strengthen institutions, promote good governance, and improve public financial management systems (Düsterhöft, I.K. & Gerlach, A.I., 2013; European Commission, 2021).
- **4. Development and resilience.** The EU has invested in long-term development programs to enhance resilience and promote sustainable development in Somalia. This includes initiatives in areas such as agriculture, education, infrastructure, and private sector development, aimed at



improving livelihoods and reducing poverty (Williams & Ali, 2020; European Union External Action, 2021).

**5. Political dialogue and reconciliation.** The EU has facilitated political dialogue and reconciliation processes in Somalia. It has supported initiatives to bring together different stakeholders, including government representatives, regional administrations, civil society organizations, and traditional leaders, to foster peace, stability, and inclusive governance (Williams & Ali, 2020; European Commission, 2021).

# 3.3. THE CHALLENGES HINDERING THE EFFECTIVENESS OF THE COOPERATION BETWEEN THE EUROPEAN UNION (EU) AND SOMALIA

The cooperation between the European Union (EU) and Somalia faces several challenges that hinder its effectiveness. Here are some key challenges:

- **1. Security concerns.** Persistent security challenges, including terrorism, insurgency, and instability in Somalia, pose significant obstacles to the EU-Somalia cooperation. These security concerns can disrupt development efforts, hinder the implementation of projects, and create an uncertain environment for cooperation (Williams, P.D. & Ali, H.Y., 2020).
- 2. Weak institutional capacity. Somalia's weak institutional capacity, including limited administrative structures and governance systems, presents challenges for effective cooperation. Building the capacity of Somali institutions to plan, implement, and manage programs requires sustained support and technical assistance from the EU (Williams & Ali, 2020; United Nations Development Programme, 2020).
- **3. Political fragmentation.** The political fragmentation in Somalia, with multiple regional administrations and clans, can complicate coordination and decision-making processes. The lack of a centralized authority and divergent interests among different stakeholders can hinder the coherence and effectiveness of EU-Somalia cooperation (Williams & Ali, 2020; Hirsch, J.L., 2018).
- **4. Limited infrastructure and logistical challenges.** There is lack of adequate infrastructure, including roads, ports, and airports, poses logistical challenges for implementing projects and



delivering assistance in Somalia. Poor infrastructure can restrict access to remote areas, increase transportation costs, and hamper the timely delivery of aid (Hirsch, J.L., 2018).

- **5.** Corruption and lack of transparency. Corruption and a lack of transparency in Somalia's public institutions can undermine the effectiveness of cooperation efforts. Mismanagement of funds, diversion of resources, and lack of accountability can erode trust and hinder the achievement of desired outcomes (Williams & Ali, 2020; European External Action Service, 2021).
- **6. Humanitarian crises and natural disasters.** Somalia is prone to recurrent humanitarian crises, including droughts, floods, and displacement. These crises require continuous humanitarian assistance and can divert resources and attention away from long-term development goals, affecting the overall cooperation efforts (Williams, 2020).

# 3.4. THE OPPORTUNITIES OF THE COOPERATION BETWEEN THE EUROPEAN UNION (EU) AND SOMALIA

The cooperation between the European Union (EU) and Somalia presents several opportunities for mutual benefit and progress. Here are some key opportunities:

- **1. Economic development and trade.** The EU-Somalia cooperation offers opportunities for economic development and trade. Through trade agreements, market access, and investment support, the EU can help stimulate economic growth, enhance export capacities, and promote private sector development in Somalia. This can lead to job creation, poverty reduction, and increased economic resilience (European External Action Service, 2021).
- **2. Capacity building and knowledge transfer.** The EU can provide technical assistance, training programs, and capacity-building initiatives to enhance the skills and capabilities of Somali institutions and individuals. By sharing expertise and knowledge, the EU can contribute to strengthening governance, public administration, and various sectors such as agriculture, education, and healthcare (European Commission, 2021).



- **3. Infrastructure development.** The EU can support infrastructure development projects in Somalia, including roads, ports, airports, and energy systems. Improved infrastructure can facilitate trade, connectivity, and access to basic services, contributing to economic growth and social development (European Commission, 2021).
- **4. Humanitarian aid and resilience-building.** The EU's support in humanitarian aid can help alleviate the impact of recurrent crises in Somalia, such as droughts, floods, and displacement. By providing emergency assistance and investing in resilience-building programs, the EU can help communities become more prepared and resilient to future shocks (European Commission, 2021).
- **5. Peacebuilding and conflict resolution.** The EU can play a significant role in supporting peacebuilding and conflict resolution efforts in Somalia. By facilitating dialogue, providing mediation support, and promoting inclusive governance, the EU can contribute to sustainable peace, stability, and reconciliation in the country (United Nations Development Programme, 2020).
- **6. Education and skills development.** Investing in education and skills development is crucial for Somalia's future. The EU can support initiatives to improve access to quality education, vocational training, and higher education, enabling the Somali population to acquire the necessary skills for employment and socio-economic advancement (European Parliament, 2018).

### 4. CONCLUSION

In conclusion, the research study on the EU-Somalia cooperation has shed light on the various areas, achievements, challenges, and opportunities that exist within this partnership. The study has highlighted various areas of cooperation between European Union and Somalia which they entail: governance and institutional development, security and counterterrorism, development assistance, humanitarian aid, trade and investment, migration and displacement and regional integration; the also has highlighted various achievements of cooperation between the European Union (EU) and Somalia entail: security and stability, humanitarian assistance, governance and state building, development resilience, political dialogue and reconciliation; and the study pointed out the challenges hindering the effectiveness of the cooperation between the European Union (EU) and Somalia which they encompass: security concerns, weak institutional capacity,



political fragmentation, limited infrastructure and logistical challenges, corruption and lack of transparency and humanitarian crises and natural disasters. However, despite these challenges the highlighted several opportunities arising out of the cooperation between the European Union (EU) and Somalia such as economic development and trade, capacity building and knowledge transfer, infrastructure development, humanitarian aid and resilience-building, peace building and conflict resolution and educational skills development. By capitalizing on these opportunities, the EU and Somalia can deepen their partnership and work towards achieving long-term stability, prosperity, and self-reliance for Somalia. The research study has provided valuable insights into the EU-Somalia cooperation, highlighting both the achievements and challenges faced by this partnership. By addressing the identified challenges and seizing the available opportunities, the EU and Somalia can continue to work together towards a brighter and more prosperous future for the Somali people.

### 5. RECOMMENDATIONS

The various recommendations provided by the study which are instrumental to improve the cooperation between the European Union (EU) and Somalia include the following:

- 1. Strengthen political dialogue. Enhance regular and structured political dialogue between the EU and Somalia at various levels, including high-level meetings, to foster mutual understanding and consensus on strategic priorities. This will help align objectives and enhance cooperation.
- 2. Increase financial support. Provide increased and sustained financial support to Somalia, focusing on key sectors such as governance, security, infrastructure development, education, and healthcare. This will enable Somalia to address its pressing development needs and improve the livelihoods of its citizens.
- 3. Enhance capacity building. Invest in capacity-building programs that empower Somali institutions and individuals. This can include training programs, scholarships, and technical assistance to strengthen governance structures, promote rule of law, and improve service delivery.



- 4. Foster economic development. Support initiatives that promote economic growth and job creation in Somalia. This can involve investment in infrastructure, promotion of trade and investment, and support for entrepreneurship and small and medium-sized enterprises (SMEs).
- 5. Strengthen security cooperation. Enhance security cooperation between the EU and Somalia to combat terrorism, piracy, and other transnational threats. This can include capacity-building support for the Somali security forces, intelligence sharing, and joint operations.
- 6. Promote inclusive governance. Encourage inclusive and participatory governance in Somalia, ensuring the representation and participation of marginalized groups, women, and youth. Support initiatives that promote transparency, accountability, and the rule of law.
- 7. Support regional integration. Promote regional integration efforts in the Horn of Africa, facilitating cooperation and dialogue between Somalia and its neighboring countries. This can help address cross-border challenges and promote stability and economic integration in the region.
- 8. Strengthen humanitarian assistance. Provide continued support for humanitarian efforts in Somalia, especially during times of crisis and natural disasters. Ensure coordination and cooperation between the EU, international organizations, and local actors to effectively address the needs of affected populations.
- 9. Foster people-to-people exchanges. Encourage cultural and educational exchanges between Somalia and EU member states to promote mutual understanding, tolerance, and cultural appreciation. This can include student exchange programs, cultural events, and scholarships.
- 10. Monitor and evaluate progress. Establish a robust monitoring and evaluation framework to assess the effectiveness and impact of EU-Somalia cooperation. Regularly review and adjust strategies and interventions based on the findings to ensure continuous improvement and maximize the outcomes of the partnership.

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